# FIRST REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR HOUSE COMMITTEE SUBSTITUTE FOR

## HOUSE BILL NO. 228

#### 95TH GENERAL ASSEMBLY

Reported from the Committee on Financial and Governmental Organizations and Elections, May 7, 2009, with recommendation that the Senate Committee Substitute do pass.

TERRY L. SPIELER, Secretary.

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### AN ACT

To repeal sections 116.010, 116.020, 116.050, 116.060, 116.080, 116.090, 116.100, 116.120, 116.130, 116.175, 116.180, 116.190, and 116.332, RSMo, and to enact in lieu thereof fourteen new sections relating to initiative and referendum petitions, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 116.010, 116.020, 116.050, 116.060, 116.080, 116.090,

- 2 116.100, 116.120, 116.130, 116.175, 116.180, 116.190, and 116.332, RSMo, are
- 3 repealed and fourteen new sections enacted in lieu thereof, to be known as
- 4 sections 67.095, 116.010, 116.020, 116.050, 116.060, 116.080, 116.090, 116.100,
- 5 116.120, 116.130, 116.175, 116.180, 116.190, and 116.332, to read as follows:

67.095. 1. (1) Whenever the governing body of any taxing

- 2 authority receives a petition, signed by at least thirty-three percent of
- 3 the number of voters who voted in the last gubernatorial election
- 4 within such taxing authority's boundaries, calling for an election to
- 5 decrease the taxing authority's tax rates, the governing body shall
- 6 submit to the voters residing within the taxing authority's boundaries
- 7 a proposal to lower the tax rates of the taxing authority at the next
- 8 regular election. Such petition shall include the proposed tax rate and
- 9 tax rate's purpose for such taxing authority. If at least sixty-six
- 10 percent of the votes cast on the question by the qualified voters voting
- 11 thereon are in favor of decreasing the tax rate, the lowered tax rate
- 12 shall become effective. If more than thirty-three percent of the votes

- cast on the question by the qualified voters voting thereon are opposed to lowering the tax rate, then the tax rate established under this section shall remain effective until such tax rate is revised as provided in this section. No petition to lower the tax rate on levies imposed for debt service shall be valid under this subsection, and this subsection shall not be construed to require any taxing authority to lower the tax
- 20 (2) The petition shall be in substantially the following form:
- 21 "WARNING
- 22 It is a felony for anyone to sign a petition with any name other than his
- 23 or her own, or to knowingly sign his or her name more than once for
- 24 the measure, or to sign such petition when the person is not a legal
- 25 voter.

- 26 INITIATE PETITION To the governing body of the
- 27 ...... (insert name of taxing authority):
- 28 We the undersigned, citizens and voters for the state of Missouri and
- 29 the ...... (insert taxing authority's name),
- 30 respectfully order that an election be called to reduce the tax rate for
- 31 the purpose (describe purpose of tax rate) of the taxing authority. The
- 32 tax rate decrease proposal shall be referred to the people of the district
- 33 for their approval or rejection, at the regular (special) election to be
- 34 held on the .... day of ......, 20.., and each for himself or
- 35 herself says: I have personally signed this petition; I am a duly
- 36 qualified elector of the state and district; my residence and post office
- 37 address are correctly written after my name.

rate on levies imposed for debt service.

- 39 (If a city, street and number)
- 40 (Here follow numbered lines for signatures)."
- 41 (3) Every sheet for petitioners' signatures shall be attached to a
- 42 full and correct copy of the title and text of the measure proposed by
- 43 the petition.
- 44 (4) Each sheet of every petition containing signatures shall be
- 45 verified in substantially the following form by the person who
- 46 circulated the sheet, by that person's affidavit thereon:
- 47 "State of Missouri
- 48 County of .....
- 49 I,....., being first duly sworn, say that each

- 50 person whose name appears on this sheet signed his or her name
- 51 thereto in my presence; I believe that each has stated his or her name,
- 52 post office address, and residence correctly, and that each signer is a
- 53 voter of the state of Missouri and .......(insert
- 54 name of taxing authority).
- 55 (signature and post office of affiant)
- 56 Subscribed and sworn to before me this ...... day of......, (year)
- 57 (signature and title of officer before whom oath is made and his or her
- 58 post office address)."
- 59 (5) The ballot question for a decrease in a taxing authority's tax 60 rate shall be submitted in substantially the following form:
- "Shall the tax rate of the (insert name of taxing authority) for the purpose of (describe purpose of tax rate) be reduced from (insert amount) to (inserting proposed tax rate)?"
- 64 (6) The decreased tax rate as approved shall be adjusted such that when applied to the current total assessed valuation of the 65 political subdivision, excluding new construction and improvements 66 67 since the date of the election approving such decrease, the revenue 68 derived from the adjusted tax rate is equal to the sum of: the amount 69 of revenue which would have been derived by applying the voterapproved decreased tax rate to the total assessed valuation of the political subdivision, as most recently certified by the city or county 71 72clerk on or before the date of the election in which such decrease is approved, increased by the percentage increase in the consumer price 73 index, as certified by the state tax commission. Such adjusted tax rate 74shall be the taxing authority's tax rate ceiling and may be applied to 75the total assessed valuation of the political subdivision at the setting of the next tax rate. 77

116.010. As used in this chapter, unless the context otherwise indicates,

#### 2 the following terms mean:

- 3 (1) "County" [means], any one of the several counties of this state or the 4 city of St. Louis;
  - (2) "Day", a calendar day, including weekends and holidays;
- 6 (3) "Election authority" [means], a county clerk or board of election 7 commissioners, as established by section 115.015, RSMo;
- 8 [(3)] (4) "General election" [means], the first Tuesday after the first 9 Monday in November in even-numbered years;

- [(4)] (5) "Official ballot title" [means], the summary statement and fiscal note summary prepared for all statewide ballot measures in accordance with the provisions of this chapter which shall be placed on the ballot and, when applicable, shall be the petition title for initiative or referendum petitions;
- [(5)] (6) "Statewide ballot measure" [means], a constitutional amendment submitted by initiative petition, the general assembly or a constitutional convention; a statutory measure submitted by initiative or referendum petition; the question of holding a constitutional convention; and a constitution proposed by a constitutional convention;
- 19 [(6)] (7) "Voter" [means], a person registered to vote in accordance with 20 section 115.151, RSMo.
- 116.020. 1. This chapter shall apply to elections on statewide ballot measures. The election procedures contained in chapter 115, RSMo, shall apply to elections on statewide ballot measures, except to the extent that the provisions of chapter 116 directly conflict, in which case chapter 116 shall prevail, and except to the extent that a constitutional convention's provisions under section 3(c) of article XII of the constitution directly conflict, in which case the convention's provisions shall prevail.
- 8 2. The power reserved by the people of this state under section 49, article III, Constitution of Missouri, to propose and enact or reject laws and amendments to the Constitution of Missouri by the initiative, independent of the general assembly, and to approve or reject by 11 12referendum any act of the general assembly, shall be inviolate. No 13 mistake, error, omission by parties other than a person signing a petition under this chapter, including but not limited to petition 14 circulators, proponents of a petition, any person involved in the 16 gathering of signatures for and the filing of a petition, and any government official or employee, shall invalidate the signature of any 17person signing a petition as long as the person's intent in signing the 18 petition is reasonably clear. 19
  - 116.050. 1. Initiative and referendum petitions filed under the provisions of this chapter shall consist of pages of a uniform size. Each page, excluding the text of the measure, shall be no larger than eight and one-half by fourteen inches. Each page of an initiative petition shall be attached to or shall contain a full and correct text of the proposed measure. Each page of a referendum petition shall be attached to or shall contain a full and correct text of the measure

7 on which the referendum is sought.

- 8 2. The full and correct text of all initiative and referendum petition 9 measures shall:
- 10 (1) Contain all matter which is to be deleted included in its proper place 11 enclosed in brackets or in a strike-through font, which is enclosed in 12 brackets and all new matter shown underlined;
- (2) Include all sections of existing law or of the constitution which would
   be explicitly repealed by the measure; and
- 15 (3) Otherwise conform to the provisions of article III, section 28 and article III, section 50 of the constitution and those of this chapter.

and referendum petitions. However, each page of an initiative or referendum petition shall contain signatures of voters from only one county. Each petition page filed with the secretary of state shall have the county where the signers are registered designated in the upper right-hand corner of such page. Signatures of voters from counties other than the one designated by the circulator in the upper right-hand corner on a given page shall not be counted as valid unless such voter, or the proponent of the petition, properly identifies the voter's county of residence and shows proof of the voter's registration within thirty days of the issuance of the certificate of sufficiency or insufficiency by the secretary of state.

age, a citizen of the United States, and registered with the secretary of state.

No person shall qualify as a petition circulator who, after November 3,

2010, has been convicted of, or found guilty of, or pled guilty to an
offense involving forgery under the laws of this state, or an offense
under the laws of any other jurisdiction if that offense would be
considered forgery under the laws of this state.

- 2. Signatures collected by any circulator who has not registered with the secretary of state pursuant to this chapter on or before 5:00 p.m. on the final day for filing petitions with the secretary of state shall not be counted unless the signatories, or the proponent of the petition, provide proof of the validity of the signatures within thirty days of the issuance of the certificate of sufficiency or insufficiency by the secretary of state.
- 14 [2.] 3. Each petition circulator shall supply the following information to 15 the secretary of state's office:

- 16 (1) Name of petition;
- 17 (2) Name of circulator;
- 18 (3) Residential address, including street number, city, state and zip code;
- 19 (4) Mailing address, if different;
- 20 (5) [Have you been or] Do you expect to be paid for soliciting signatures
- 21 for this petition?
- $\square$  YES  $\square$  NO
- 23 (6) If the answer to subdivision (5) is yes, then identify the payor;
- 24 (7) Signature of circulator.
- 25 [3.] 4. The circulator information required in [subsection 2 of] this
- 26 section shall be submitted to the secretary of state's office with the following oath
- 27 and affirmation:
- 28 I HEREBY SWEAR OR AFFIRM UNDER PENALTY OF PERJURY THAT
- 29 ALL STATEMENTS MADE BY ME ARE TRUE AND CORRECT, THAT, SINCE
- 30 NOVEMBER 3, 2010, I HAVE NOT BEEN CONVICTED OF, FOUND
- 31 GUILTY OF, OR PLED GUILTY TO ANY OFFENSE INVOLVING
- 32 FORGERY. I HEREBY SWEAR OR AFFIRM UNDER PENALTY OF LAW
- 33 THAT I AM LEGALLY RESPONSIBLE FOR MY SIGNATURE
- 34 GATHERING ACTIVITIES AND MAY BE HELD LEGALLY
- 35 RESPONSIBLE FOR FRAUDULENT OR DECEPTIVE SIGNATURE
- 36 GATHERING PRACTICES.
- 37 [4.] 5. Each petition circulator shall subscribe and swear to the proper
- 38 affidavit on each petition page such circulator submits before a notary public
- 39 commissioned in Missouri. When notarizing a circulator's signature, a notary
- 40 public shall sign his or her official signature and affix his or her official seal to
- 41 the affidavit only if the circulator personally appears before the notary and
- 42 subscribes and swears to the affidavit in his or her presence.
- 43 [5.] 6. Any circulator who falsely swears to a circulator's affidavit
- 44 knowing it to be false is guilty of a class A misdemeanor punishable,
- 45 notwithstanding the provisions of section [560.021] 560.016, RSMo, to the
- 46 contrary, for a term of imprisonment not to exceed one year in the county jail or
- 47 a fine not to exceed ten thousand dollars or both.
  - 116.090. 1. Any person who maliciously signs any name other than his
- 2 or her own to any petition[, or] shall, upon conviction thereof be guilty of
- 3 a class one election offense, as defined in section 115.631, RSMo.
- 4 2. Any person who knowingly signs his or her name more than once for

- 5 the same measure for the same election, or who knows he or she is not at the
- 6 time of signing or circulating the same a Missouri registered voter and a resident
- 7 of this state, shall, upon conviction thereof, be guilty of a class A misdemeanor
- 8 punishable, notwithstanding the provisions of section [560.021] 560.016, RSMo,
- 9 to the contrary, for a term of imprisonment not to exceed one year in the county
- 10 jail or a fine not to exceed ten thousand dollars or both.
- 11 [2.] 3. Any person who knowingly accepts or offers money or anything of
- 12 value to another person in exchange for a signature on a petition is guilty of a
- 13 class A misdemeanor punishable, notwithstanding the provisions of section
- 14 [560.021] 560.016, RSMo, to the contrary, for a term of imprisonment not to
- 15 exceed one year in the county jail or a fine not to exceed ten thousand dollars or
- 16 both.
- 4. (1) A person commits the crime of intentional
- 18 misrepresentation of a petition if the person knowingly and
- 19 fraudulently gathers signatures for a petition under this chapter. As
- 20 used in this subsection, "fraudulently gathering signatures" includes:
- 21 (a) Causing a voter to sign a petition other than the one the 22 voter intended to sign;
- 23 (b) Forging or falsifying signatures.
- 24 (2) Notwithstanding provisions of section 560.016, RSMo, to the
- 25 contrary, intentional misrepresentation of a petition is a misdemeanor
- 26 punishable by a term of imprisonment not to exceed one year in the
- 27 county jail, or by a fine not to exceed ten thousand dollars, or both
- 28 such imprisonment and fine.
- 29 5. (1) A person commits the crime of malicious obstruction of the
- 30 signing of a petition if the person maliciously intimidates, obstructs, or
- 31 otherwise prevents a voter from signing a petition under this chapter,
- 32 or if the person attempts to intimidate, obstruct, or otherwise prevent
- 33 a voter from signing a petition under this chapter.
- 34 (2) Notwithstanding provisions of section 560.016, RSMo, to the
- 35 contrary, malicious obstruction of the signing of a petition is a
- 36 misdemeanor punishable by a term of imprisonment not to exceed one
- 37 year in the county jail, or by a fine not to exceed ten thousand dollars,
- 38 or both such imprisonment and fine.
- 39 (3) No reasonable effort to inform or educate a potential signer
- 40 of a petition shall be construed to be malicious obstruction of the
- 41 signing of a petition under this section.

116.100. The secretary of state shall not accept any referendum petition submitted later than 5:00 p.m. on the final day for filing referendum petitions. The secretary of state shall not accept any initiative petition submitted later than 5:00 p.m. on the final day for filing initiative petitions. All pages shall be submitted at one time. When an initiative or referendum petition is submitted to the secretary of state, the signature pages shall be in order and numbered sequentially by county, except in counties that include multiple congressional districts, the signatures may be ordered and numbered using an alternate numbering scheme approved in writing by the secretary of state prior to 9 submission of the petition. Signature pages shall be arranged in file 10 folders, with no more than one hundred pages in each folder. Each file folder shall be labeled with the contents, indicating the county in 13 which the signatures were gathered and the page numbers of the signature pages in the folder. Any [petition] folder that is not submitted in 1415accordance with this section, disregarding clerical and merely technical errors, shall be rejected as insufficient. All folders submitted in substantial 16 17compliance with this section shall be accepted. After verifying the count 18 of signature pages, the secretary of state shall issue a receipt indicating the number of pages presented from each county. When a person submits a petition 19 he or she shall designate to the secretary of state the name and the address of the 20 person to whom any notices shall be sent under sections 116.140 and 116.180.

116.120. 1. When an initiative or referendum petition is submitted to the secretary of state, he or she shall examine the petition to determine whether it complies with the Constitution of Missouri and with this chapter. Except as provided in section 116.080, signatures on petition pages that have been collected by any person who is not properly registered with the secretary of state as a circulator shall not be counted as valid. Except as provided in section 116.190, signatures on petition pages that do not have the official ballot title 7 affixed to the page shall not be counted as valid. The secretary of state may verify the signatures on the petition by use of random sampling. The random sample of signatures to be verified shall be drawn in such a manner that every 10 signature properly filed with the secretary of state shall be given an equal 11 12opportunity to be included in the sample. The process for establishing the 13 random sample and determining the statistically valid result shall be established 14 by the secretary of state. Such a random sampling shall include an examination of five percent of the signatures. 15

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- 2. If the random sample verification establishes that the number of valid signatures is less than ninety percent of the number of qualified voters needed to find the petition sufficient in a congressional district, the petition shall be deemed to have failed to qualify in that district. In finding a petition insufficient, the secretary of state does not need to verify all congressional districts on each petition submitted if verification of only one or more districts establishes the petition as insufficient.
  - 3. If the random sample verification establishes that the number of valid signatures total more than one hundred ten percent of the number of qualified voters needed to find the petition sufficient in a congressional district, the petition shall be deemed to qualify in that district.
  - 4. If the random sampling shows the number of valid signatures within a congressional district is within ninety to one hundred ten percent of the number of signatures of qualified voters needed to declare the petition sufficient in that district, the secretary of state shall order the examination and verification of each signature filed.
- 116.130. 1. The secretary of state may send copies of petition pages to election authorities to verify that the persons whose names are listed as signers to the petition are registered voters. Such verification may either be of each signature or by random sampling as provided in section 116.120, as the secretary shall direct. If copies of the petition pages are sent to an election authority for verification, such copies shall be sent pursuant to the following schedule:
- 7 (1) Copies of all pages from not less than one petition shall be received in 8 the office of the election authority not later than two weeks after the petition is 9 filed in the office of secretary of state;
- 10 (2) Copies of all pages of a total of three petitions shall be received in the 11 office of the election authority not later than three weeks after the petition is 12 filed in the office of the secretary of state;
- 13 (3) If more than three petitions are filed, all copies of petition pages, 14 including those petitions selected for verification by random sample pursuant to 15 section 116.120, shall be received in the office of the election authority not later 16 than the fourth week after the petition is filed in the office of the secretary of 17 state.
- Each election authority shall check the signatures against voter registration records in the election authority's jurisdiction, but the election authority shall count as valid only the signatures of persons registered as voters in the county

- 21 named in the circulator's affidavit. Signatures of registered voters from 22 other counties may be reclaimed under section 116.060. Signatures shall 23 not be counted as valid if they have been struck through or crossed out.
  - 2. If the election authority is requested to verify the petition by random sampling, such verification shall be completed and certified not later than thirty days from the date that the election authority receives the petition from the secretary of state. If the election authority is to verify each signature, such verification must be completed, certified and delivered to the secretary of state by 5:00 p.m. on the last Tuesday in July prior to the election, or in the event of complete verification of signatures after a failed random sample, full verification shall be completed, certified and delivered to the secretary of state by 5:00 p.m. on the last Tuesday in July or by 5:00 p.m. on the Friday of the fifth week after receipt of the signatures by the local election authority, whichever is later.
    - 3. If the election authority or the secretary of state determines that the congressional district number written after the signature of any voter is not the congressional district of which the voter is a resident, the election authority or the secretary of state shall correct the congressional district number on the petition page. Failure of a voter to give the voter's correct congressional district number shall not by itself be grounds for not counting the voter's signature.
  - 4. The election authority shall return the copies of the petition pages to the secretary of state with annotations regarding any invalid or questionable signatures which the election authority has been asked to check by the secretary of state. The election authority shall verify the number of pages received for that county, and also certify the total number of valid signatures of voters from each congressional district which the election authority has been asked to check by the secretary of state.
  - 5. The secretary of state is authorized to adopt rules to ensure uniform, complete, and accurate checking of petition signatures either by actual count or random sampling. No rule or portion of a rule promulgated pursuant to this section shall become effective unless it has been promulgated pursuant to the provisions of chapter 536, RSMo.
- 6. After a period of three years from the time of submission of the petitions to the secretary of state, the secretary of state, if the secretary determines that retention of such petitions is no longer necessary, may destroy such petitions.
  - 116.175. 1. Except as provided in section 116.155, upon receipt from the

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secretary of state's office of any petition sample sheet, joint resolution or bill, the auditor shall assess the fiscal impact of the proposed measure. The state auditor may consult with the state departments, local government entities, the general assembly and others with knowledge pertinent to the cost of the proposal. Proponents or opponents of any proposed measure may submit to the state auditor a proposed statement of fiscal impact estimating the cost of the proposal in a manner consistent with the standards of the governmental accounting standards board and section 23.140, RSMo, provided that all such proposals are received by the state auditor within ten days of his or her receipt of the proposed measure from the secretary of state.

- 2. Within twenty days of receipt of a petition sample sheet, joint resolution or bill from the secretary of state, the state auditor shall prepare a fiscal note and a fiscal note summary for the proposed measure and forward both to the attorney general.
- 3. The fiscal note and fiscal note summary shall state the measure's estimated cost or savings, if any, to state or local governmental entities. The fiscal note summary shall contain no more than fifty words, excluding articles, which shall summarize the fiscal note in language neither argumentative nor likely to create prejudice either for or against the proposed measure.
  - 4. The attorney general shall, within ten days of receipt of the fiscal note and the fiscal note summary, approve the legal content and form of the fiscal note summary prepared by the state auditor and shall forward notice of such approval to the state auditor.
- [5. If the attorney general or the circuit court of Cole County determines that the fiscal note or the fiscal note summary does not satisfy the requirements of this section, the fiscal note and the fiscal note summary shall be returned to the auditor for revision. A fiscal note or fiscal note summary that does not satisfy the requirements of this section also shall not satisfy the requirements of section 116.180.]

the approved fiscal note summary and the fiscal note relating to any statewide ballot measure, the secretary of state shall certify the official ballot title in separate paragraphs with the fiscal note summary immediately following the summary statement of the measure and shall deliver a copy of the official ballot title and the fiscal note to the speaker of the house or the president pro tem of the legislative chamber that originated the measure or, in the case of initiative

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8 or referendum petitions, to the person whose name and address are designated 9 under section 116.332. Persons circulating the petition shall affix the official 10 ballot title to each page of the petition prior to circulation [and]. Except as 11 provided in section 116.190, signatures shall not be counted if the official 12 ballot title is not affixed to the page containing such signatures.

the fiscal note prepared for a proposed constitutional amendment submitted by the general assembly, by initiative petition, or by constitutional convention, or for a statutory initiative or referendum measure, may bring an action in the circuit court of Cole County. The action [must] shall be brought within ten days after the official ballot title is certified by the secretary of state in accordance with the provisions of this chapter. Changes to the official ballot title resulting from actions brought later than ten days after the official ballot title is certified by the secretary of state shall have no effect on the validity of signatures collected on petition sheets that contain the original official ballot title.

- 2. The secretary of state shall be named as a party defendant in any action challenging the official ballot title prepared by the secretary of state. When the action challenges the fiscal note or the fiscal note summary prepared by the auditor, the state auditor shall also be named as a party defendant. If the challenged ballot title is from an initiative or referendum, and a party other than the proponent of the measure initiates the challenge, the proponent shall receive copies of all communications and court documents relating to the challenge as if the proponent were a party defendant, and shall be allowed to intervene in the case if the proponent seeks to intervene. The president pro tem of the senate, the speaker of the house and the sponsor of the measure and the secretary of state shall be the named party defendants in any action challenging the official summary statement, fiscal note or fiscal note summary prepared pursuant to section 116.155.
- 3. The petition shall state the reason or reasons why the summary statement portion of the official ballot title is insufficient or unfair and shall request a different summary statement portion of the official ballot title. Alternatively, the petition shall state the reasons why the fiscal note or the fiscal note summary portion of the official ballot title is insufficient or unfair and shall request a different fiscal note or fiscal note summary portion of the official

32 ballot title.

33 4. The action shall be placed at the top of the civil docket. Insofar as the action challenges the summary statement portion of the official ballot title, the 34 35 court shall consider the petition, hear arguments, and in its decision certify the summary statement portion of the official ballot title to the secretary of state 36 37 within fifty-five days of the original certification by the secretary of 38 state. Insofar as the action challenges the fiscal note or the fiscal note summary portion of the official ballot title, the court shall consider the petition, hear 39 arguments, and in its decision[, either] certify the fiscal note or the fiscal note 40 summary portion of the official ballot title to the secretary of state [or remand the 41 42fiscal note or the fiscal note summary to the auditor for preparation of a new fiscal note or fiscal note summary pursuant to the procedures set forth in section 43 116.175] within fifty-five days of the original certification by the 44 secretary of state. Any party to the suit may appeal [to the supreme court] 45 within ten days after a circuit court decision. The court of appeals shall 46 render a decision within thirty days of the filing of such appeal. Any 47 48 party to the suit may appeal to the supreme court within ten days of the appeals court's decision. The supreme court shall render a decision 49 50 within thirty days of the filing of such appeal. In making the legal notice to election authorities under section 116.240, and for the purposes of section 51 52 116.180, the secretary of state shall certify the language [which] certified by the 53 court [certifies] to [him] the secretary of state within twenty-four hours.

116.332. 1. Before a constitutional amendment petition, a statutory initiative petition, or a referendum petition may be circulated for signatures, a sample sheet [must] shall be submitted to the secretary of state in the form in which it will be circulated. When a person submits a sample sheet of a petition he or she shall designate to the secretary of state the name and address of the person to whom any notices shall be sent pursuant to sections 116.140 and 116.180.

2. The secretary of state shall refer a copy of the petition sheet to the attorney general within two business days of the submission of the petition for [his] the attorney general's approval and to the state auditor within two business days of the submission of the petition for purposes of preparing a fiscal note and fiscal note summary. The secretary of state and attorney general [must] shall each review the petition for sufficiency as to form and approve or reject the form of the petition, stating the reasons for rejection,

15 if any.

[2.] 3. Upon receipt of a petition from the office of the secretary of state, the attorney general shall examine the petition as to form. If the petition is rejected as to form, the attorney general shall forward his or her comments to the secretary of state within ten days after receipt of the petition by the attorney general. If the petition is approved as to form, the attorney general shall forward his or her approval as to form to the secretary of state within ten days after receipt of the petition by the attorney general.

[3.] 4. The secretary of state shall review the comments and statements of the attorney general as to form and make a final decision as to the approval or rejection of the form of the petition. The secretary of state shall send written notice to the person who submitted the petition sheet of the approval within [thirty] fifteen days after submission of the petition sheet. The secretary of state shall send written notice if the petition has been rejected, together with reasons for rejection, within [thirty] fifteen days after submission of the petition sheet.